International Consortium for Emergency Contraception

Policy Statement (July 2003)



Improving Access to Emergency Contraception

Prompt, easy and affordable access to emergency contraception within 120 hours of unprotected sex can reduce the rate of unwanted pregnancies and abortions. ¹ Despite endorsement of emergency contraception by major health organizations such as the World Health Organization, and greater availability of dedicated Emergency Contraceptive Pills (ECPs), access remains limited for most women throughout the world.

Why do Women Need Improved Access to Emergency Contraception?

- Studies have shown that the earlier an emergency contraception regimen is taken, the more effective it is at preventing unwanted pregnancies.¹ If access is easy and without a prescription, women can begin to use the regimen without consulting a physician and may begin to use ECPs earlier.²
- In Scotland, women who were provided advance supplies of ECPs were nearly twice as likely to use them as those who sought emergency contraception from a physician. Women with advance supplies of ECPs also experienced lower rates of pregnancy than those who did not have easy access.³ Another study showed that women provided with ECPs in advance were no more likely than those without advance provision to engage in unprotected intercourse.⁴
- In the United States, increased access to emergency contraception was instrumental in averting 51,000 abortions in 2000 and accounted for an estimated 43% decline in abortions between 1994 and 2000.⁵
- The World Health Organization has called emergency contraception safe and effective and has called for greater access to ECPs as well as inclusion of the method in country health programs.

Where is Emergency Contraception Available?

• Several brands of dedicated ECPs are now marketed in the United States, Europe and other countries. Health advocates and private ECPs manufacturers are actively working to achieve broader registration and over-the-counter status for ECPs in both developed and developing countries. At this writing, ECPs are registered in a total of 97 countries worldwide.⁶ Twenty-seven countries in Europe, Asia, and Africa, and two states in the U.S. offer ECPs directly through pharmacies.⁷

What Are Some of the Barriers to Improving Access to Emergency Contraception?

- In many countries, lack of government policy about the method leaves providers unclear about
 its legal status and insufficiently informed to recommend it to women when needed. Clear policy
 to promote provision of emergency contraception ensures that it is available in situations such as
 when contraception has failed as well as among vulnerable groups such as young women and rape
 survivors.
- Some policy makers and providers are misinformed about how ECPs work and believe that they may be an abortifacient. ECPs, like other hormonal contraceptives act in a variety of ways by inhibiting ovulation and preventing sperm and egg from uniting.⁸ While the exact mechanism of action is not fully understood, it is not likely that ECPs prevent implantation of a fertilized egg.⁹ Once implantation of the egg has begun, ECPs are ineffective and will not interfere with an established pregnancy or harm a developing embryo.¹⁰⁻¹¹

- Most women are unaware of the existence of emergency contraception, thus resulting in little demand for the product. Women must be sufficiently aware of the method before it is needed in order to initiate use within the required time frame. Improvements in awareness may come through health care providers, public service communication campaigns as well as through the availability of dedicated ECPs in pharmaceutical outlets.
- Unclear service delivery protocols may impede women's access to emergency contraception by requiring unnecessary medical screening to receive the product. While counseling may be desirable when recommending emergency contraception, it is not indispensable to its correct use¹².
- **Prescription requirements** may result in women needlessly delaying use of ECPs beyond the recommended time frame for its use. Past studies have shown that women understand labeling on emergency contraception¹³ and have used it safely and effectively suggesting that involvement of a medical provider is not essential. The established safety record of ECPs and the public health benefits from improved access at the point of sale justify a change in its regulatory status.¹⁴

Recommendation

Improved access to emergency contraception has the potential to avert unwanted pregnancies and abortions worldwide. To achieve this pubic health benefit, policy makers should include the method in medical and legal protocols, providers should inform women about emergency contraception and women should have the ability to obtain the method without a medical prescription.

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